#### **BEFORE THE**

## PUBLIC SERVICE COMMISSION OF WISCONSIN

Alternative Telecommunications Utility-Other Telecommunications Provider Annual Reports for the Year Ended December 31, 2002, Filed by Competitive Local Exchange Carriers and Video Distance Learning Providers on a Confidential Basis

RE: PSC Control Nos. 20454, 20457, 20458, 20536, 20537, 20538, 24030, 24031, 24033, 24036, 24037, 24038, 24048, 24050, 24058, 24059, 24060, 24062, 24078, 24079, 24590, 24591, 25102, 25104, 25105, 25748, 25801, 25802, 26069, 26070, 26072, 26295, and 26296

## CONFIDENTIALITY DETERMINATION

On February 24, 2003, the Public Service Commission (Commission) issued a document entitled "Information Regarding Confidential Filings" concerning the 2002 Alternative Telecommunications Utility-Other Telecommunications Provider (OTH) annual report. The document detailed the filing process associated with the 2002 OTH annual report<sup>1</sup> as well as previous confidentiality rulings concerning OTH annual reports.<sup>2</sup>

The document noted that, subsequent to the Commission's denial of confidentiality requests concerning information in addition to that allowed confidential treatment in the 2001 OTH annual report program, a number of companies sought judicial review or filed a petition for reconsideration and stay of the Commission's determination. The Commission voluntarily stayed its determination pending the outcome of those court cases, which are still pending in the Dane County Circuit Court, and/or any subsequent related Commission action.

<sup>&</sup>lt;sup>1</sup> The February 24, 2003, document noted that the 2002 OTH annual report could be filed using one of two procedures: 1) File a portion (e.g., Miscellaneous Revenues detail on pp. 14-15, Operating Revenues, and certain items on p. 19, Central Office Data-End of Year) of the report on a confidential basis using the annual report program's e-mail capabilities; or 2) Submit a request for confidential handling of additional data, in accordance with Wis. Admin. Code § PSC 2.12, in conjunction with a manual filing of the report. A manual filing consists of two completed Confidentiality Request forms, two notarized affidavits, confidential hard copy pages, a confidential diskette containing annual report program files, and a complete public version of the 2002 report, the latter which is posted on the Commission's web page.

On various dates from March 31 to June 30, 2003, the following entities (collectively "11 companies") submitted written applications seeking confidential treatment of certain information in their 2002 OTH annual reports.

Utility		PSC Control	
No.	Utility Name	Numbers	Filing Dates
15	MCImetro Access Transmission Services, LLC	24030 and 24031	April 1, 2003
	(MCImetro)	24048 and 24050	April 29, 2003
2662	Intermedia Communications, Inc. (Intermedia)	24037 and 24038	April 1, 2003
		24060 and 24062	April 29, 2003
2876	KMC Telecom V, Inc. (KMC Telecom V)	26295 and 26296	June 30, 2003
3005	Sage Telecom, Inc. (Sage)	25801 and 25802	March 31, 2003
3751	Enventis Telecom, Inc. (Enventis)	26069 and 26070	May 5, 2003
		26072	June 23, 2003
3775	MCI WorldCom Communications, Inc. (MCI	24033 and 24036	April 1, 2003
	WorldCom)	24058 and 24059	April 29, 2003
4015	Navigator Telecommunications, LLC (Navigator)	20536 and 20537	May 15, 2003
		20538	May 23, 2003
5837	TCG Milwaukee, Inc. (TCG)	25748	April 1, 2003
		24078 and 24079	May 15, 2003
5845	TDS Metrocom, Inc. (TDS Metrocom)	25102	April 8, 2003
		25104 and 25105	April 21, 2003
5912	Time Warner Telecom of Wisconsin, L.P. (Time	24590	April 17, 2003
	Warner Telecom)	24591	April 23, 2003
7199	Globalcom, Inc. (Globalcom)	20454 and 20457	June 16, 2003
		20458	June 18, 2003

In particular, the 11 companies seek confidential treatment of information contained in the 2002 OTH annual report, as itemized in the table below.

Utilities (by utility number)
Requesting Confidential
Treatment of All or a Portion of
the Schedule <sup>3</sup>
3005
2662, <sup>4</sup> 3005, 3751, 4015, 5837,
5845, 5912, 7199
15, 2662, 3751, 3775, 5837,
5845, 5912, 7199

<sup>&</sup>lt;sup>3</sup> In addition to that already provided for in the 2002 OTH annual report program.

<sup>&</sup>lt;sup>4</sup> Intermedia's April 1, 2003, filing under Confidentiality Request No. 24037 also included this schedule printout as a hard copy page. The company's April 29, 2003, filing under Confidentiality Request No. 24062 did not include this schedule printout as a hard copy page. The current public version posted on the Commission's web page basically contains no data on this page.

		Utilities (by utility number)
Page Number in		Requesting Confidential
2002 OTH		Treatment of All or a Portion of
Annual Report	Schedule Name	the Schedule <sup>3</sup>
8	Total Company Balance Sheet-Assets	3005, 3751, 4015, 5837, <sup>5</sup> 5845,
		5912, 7199
9	Total Company Balance Sheet-Liabilities and	3005, 3751, 4015, 5837, 5845,
	Capital	5912, 7199
10	Total Company Balance Sheet-Notes	5837, <sup>5</sup> 5845, 7199 <sup>6</sup>
11	Retained Earnings-Total Company	3005, 3751, 4015, 5837, 5845,
		5912, 7199
12-13	Telecommunications Plant in Service &	15, 2662, <sup>7</sup> 3751, 3775, 5845,
	Accumulated Depreciation	5912, 7199
	& Amortization-Wisconsin	•
14-15	Operating Revenues	15, 2662, 2876, 3005, 3751,
		3775, 4015, 5837, 5845, 5912,
* 2		7199
16	Average Number of Subscribers	15, 2662, <sup>7</sup> 3005, 3751, 3775,
		4015, 5837, 5845, 5912, 7199
17-18	Access Expenses, Billing Expenses & Charges	15, <sup>8</sup> 2662, <sup>7</sup> 3005, 3751, 3775, <sup>9</sup>
_	Imposed by Another Carrier	4015, 5837, 5845, 7199
19	Central Office Data-End of Year	15, 2662, <sup>4</sup> 2876, <sup>10</sup> 3751, <sup>11</sup> 3775, <sup>9</sup>
		5837, <sup>12</sup> 5845, 5912, 7199

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<sup>8</sup> Although MCImetro's notarized affidavits claim that this information should be accorded confidential treatment, no hard copy versions of the page were attached to the confidentiality request forms filed with the Commission. The public version posted on the Commission's web page basically contains no data on this page.

<sup>&</sup>lt;sup>5</sup> While TCG's notarized affidavits do not specifically reference it, the company has requested confidential treatment for the dollar amounts contained in the December 31, 2002, balance sheet of Teleport Communications Group, Inc., which was included on p. 10. This balance sheet includes information similar to that required on pp. 8 and 9 of the 2002 OTH annual report.

<sup>&</sup>lt;sup>6</sup> A hard copy version of this page was attached to Confidentiality Request No. 20457 filed by Globalcom with the Commission on June 16, 2003; a subsequent filing under Confidentiality Request No. 20458 on June 18, 2003, did not include this page. The public version posted on the Commission's web page does not substantially mask any data on this page.

<sup>&</sup>lt;sup>7</sup> Although Intermedia's notarized affidavits claim that this information should be accorded confidential treatment, no hard copy versions of the page were attached to the confidentiality request forms filed with the Commission. The public version posted on the Commission's web page basically contains no data on this page.

Although MCI WorldCom's notarized affidavits claim that this information should be accorded confidential treatment, no hard copy versions of the page were attached to the confidentiality request forms filed with the Commission. The public version posted on the Commission's web page basically contains no data on this page.

10 On this schedule, KMC Telecom V requested confidential treatment only for those items allowed for provisional confidential treatment in the 2002 OTH annual report program.

On this schedule, Enventis requested confidential treatment only for those items allowed for provisional confidential treatment in the 2002 OTH annual report program. While Enventis' May 5, 2003, filing under Confidentiality Request No. 26069 did not include an internal hard copy printout of this schedule page, the June 23, 2003, filing did include such printout.

<sup>&</sup>lt;sup>12</sup> Although TCG's notarized affidavits claim that this information should be accorded confidential treatment, no hard copy versions of the page were attached to the confidentiality request forms filed with the Commission. The public version posted on the Commission's web page basically contains no data on this page.

Page Number in 2002 OTH Annual Report Schedule Name		Utilities (by utility number) Requesting Confidential Treatment of All or a Portion of the Schedule <sup>3</sup>
20	Assessable Revenues	15, 2662, 3751, 3775, 5837,
		5845, 5912
22	Schedule and Report Notes	5845

Many of the 11 companies have requested confidential treatment (and trade secret status) for selected information on the following schedules (in addition to provisional confidential treatment, if any, noted in the Commission's February 24, 2003, Information Regarding Confidentiality Filings document) in their respective 2002 OTH annual reports: Identification and Ownership (p. 5); Income Statement-Total Company (p. 6); Income Statement-Wisconsin Intrastate Operations (p. 7); Total Company Balance Sheet-Assets (p. 8); Total Company Balance Sheet-Liabilities and Capital (p. 9); Total Company Balance Sheet-Notes (p. 10); Retained Earnings-Total Company (p. 11); Telecommunications Plant in Service & Accumulated Depreciation & Amortization-Wisconsin (pp. 12-13); Operating Revenues (pp. 14-15); Average Number of Subscribers (p. 16); Access Expenses, Billing Expenses & Charges Imposed by Another Carrier (pp. 17-18); Central Office Data-End of Year (p. 19); Assessable Revenues (p. 20); Other Information (p. 21); and Schedule and Report Notes (p. 22). For the reasons stated herein, confidential treatment for the above specifically identified data is GRANTED on a provisional basis, without consideration of the merits of the arguments of any company contained in respective affidavits accompanying the 2002 OTH annual reports, based on the current pending status of related court cases.

The Commission has the authority to compel the submittal of this information pursuant to Wis. Stat. § 196.07. This confidentiality determination is made pursuant to Wis. Admin. Code § PSC 2.12.

All of the 11 above-referenced companies are competitive local exchange carriers (CLECs) which are required to file an OTH annual report with the Commission. The statutory filing date for the OTH annual report covering 2002 calendar year operations was April 1, 2003; 129 CLECs and video distance learning providers (VDLs) were required to file this report for the 2002 calendar year.<sup>13</sup>

The Commission reiterates the notation contained in its February 24, 2003, Information Regarding Confidential Filings document that the 2002 OTH annual report program allows provisional confidential treatment to selected information contained on the Operating Revenues (pp. 14-15) and Central Office Data-End of Year (p. 19) schedules in the now-filed 2002 OTH annual reports. Confidential treatment of additional information requested by the 11 companies in their 2002 OTH annual reports is also **granted** on a provisional basis. Trade secret status for such information under Wis. Stat. §§ 19.36(5) and 134.90(1)(c), as claimed by many of the 11 companies, is likewise also **granted** on a provisional basis.

Pursuant to its jurisdiction under Wis. Stat. §§ 196.02(1), 196.14, and other provisions of Wis. Stat. ch. 196 and Wis. Stat. §§ 19.32-.39, as may be pertinent hereto, the Commission grants provisional confidential treatment to the above-referenced companies' itemized information contained in their 2002 OTH annual reports. This action will maintain the status quo and avoid unnecessary litigation, pending the outcome of any related court cases and Commission action.

This confidentiality determination is not a final determination under the Public Records law; it is the Commission's decision for purposes of managing its files. This confidentiality

<sup>&</sup>lt;sup>13</sup> As of the date of this determination, 118 of the 129 entities have actually filed the 2002 OTH annual report with the Commission.

determination does not prejudice the right of any person to submit a public records request to inspect the contents of the filings subject to this determination.

This order is effective upon mailing.

Dated at Madison, Wisconsin, 8 July 2003

For the Commission:

Gary A. Evenson

Acting Administrator

Telecommunications Division

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See attached Notice of Appeal Rights

## Notice of Appeal Rights

Notice is hereby given that a person aggrieved by the foregoing decision has the right to file a petition for judicial review as provided in Wis. Stat. § 227.53. The petition must be filed within 30 days after the date of mailing of this decision. That date is shown on the first page. If there is no date on the first page, the date of mailing is shown immediately above the signature line. The Public Service Commission of Wisconsin must be named as respondent in the petition for judicial review.

Notice is further given that, if the foregoing decision is an order following a proceeding which is a contested case as defined in Wis. Stat. § 227.01(3), a person aggrieved by the order has the further right to file one petition for rehearing as provided in Wis. Stat. § 227.49. The petition must be filed within 20 days of the date of mailing of this decision.

If this decision is an order after rehearing, a person aggrieved who wishes to appeal must seek judicial review rather than rehearing. A second petition for rehearing is not an option.

This general notice is for the purpose of ensuring compliance with Wis. Stat. § 227.48(2), and does not constitute a conclusion or admission that any particular party or person is necessarily aggrieved or that any particular decision or order is final or judicially reviewable.

Revised 9/28/98